

COMMUNITY ENGAGEMENT TECHNIQUES TOOLKIT

Mapping approaches to community engagement for preparedness in Australia

Authors

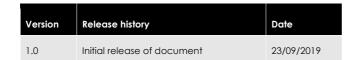
Dr Barbara Ryan^{1,4}, A/Prof Kim Johnston^{2,4}, Prof Maureen Taylor^{3,4} University of Southern Queensland¹, Queensland University of Technology², University of Technology Sydney₃ and the Bushfire and Natural Hazards CRC₄













Business Cooperative Research Centres Programme

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Cover: A fireman explaining a fire plan to the public. Photo: Country Fire Authority

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INTRODUCTION TO THIS TOOLKIT

BACKGROUND

This toolkit builds on National Strategy for Disaster Resilience: Community Engagement Framework Handbook 6 (Australian Institute for Disaster Resilience, 2013) by providing details of:

- The Australian generative model of community engagement (Johnston, Ryan & Taylor, 2019), a framework developed in 2019 based on current community engagement for preparedness approaches used by Australian agencies
- A series of emergency management-tested community engagement techniques ranging from information campaigns through to community development and community led approaches

The model travels through a series of levels of community engagement planning and implementation, which helps practitioners to map and undertake the best community engagement approach for a specific community.

The base articles used to build the suite of techniques were found during a systematic literature review of preparedness activity. A systematic literature review is a rigorous, procedural approach to drawing out all available literature on a topic. The value of a systematic literature review is that it provides a wide ranging view of the accessible knowledge around a topic. Articles were included based on whether they measured impact of engagement techniques (such as preparedness levels, lives saved), and the quality of the research. The full list of articles can be found in the references section.

AIM OF THE TOOLKIT

This toolkit is designed to introduce new agency communicators and community engagement practitioners to a collection of frameworks and methods of community engagement that have been tested in an emergency management setting.

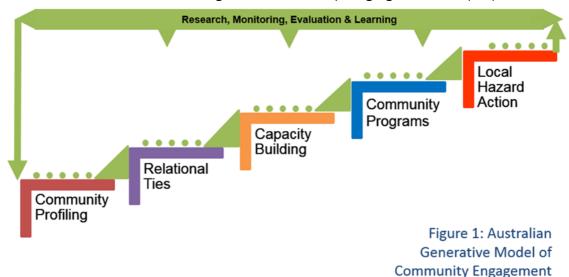
Tools are described and recommendations made on the contexts where the tool might be most useful. These recommendations are informed by the agency-based framework for community engagement for preparedness, which is explained over the page. Examples of how to monitor and evaluate each engagement tool are included. Each monitoring and evaluation section includes a sample objective with suggestions for collecting and reporting outputs, outcomes and impacts.

MAPPING APPROACHES TO COMMUNITY ENGAGEMENT FOR PREPAREDNESS IN AUSTRALIA

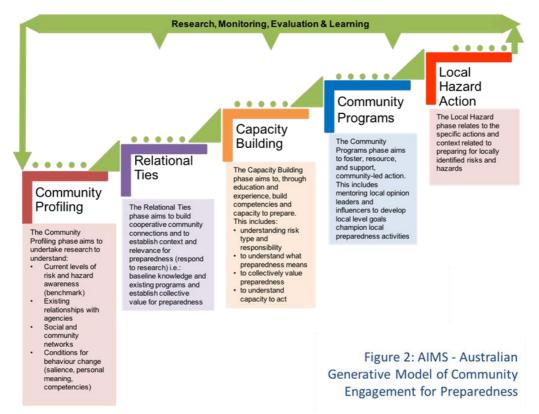
The framework for community engagement for preparedness presented here is a map of the approaches used in Australian emergency management to motivate and sustain community preparedness for natural hazards. It is informed by discourse and research in community engagement practiced in a wider setting, and could also be used to support recovery after a hazard and to encourage and assist communities build general community resilience.

The model provides an important structure for this toolkit, because the tools are organised in order of the context they can be used in, which is explained by the model. The model shows a foundation three contexts and purposes for community engagement techniques. The foundation is Community Profiling, and the purposes for community engagement techniques are Relational Ties, Capacity Building and Community Programs. The tools in this document appear in this order.

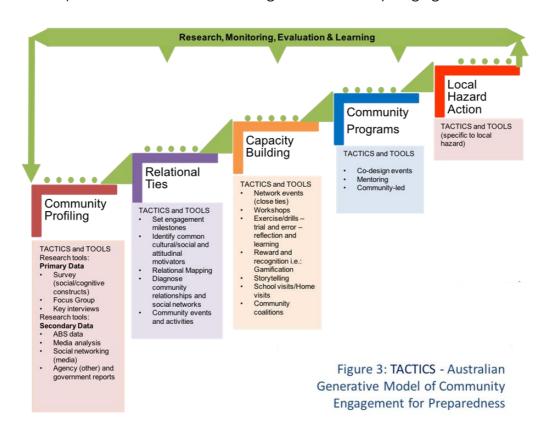
The framework overview – stages of community engagement for preparedness



Aims of each stage of community engagement



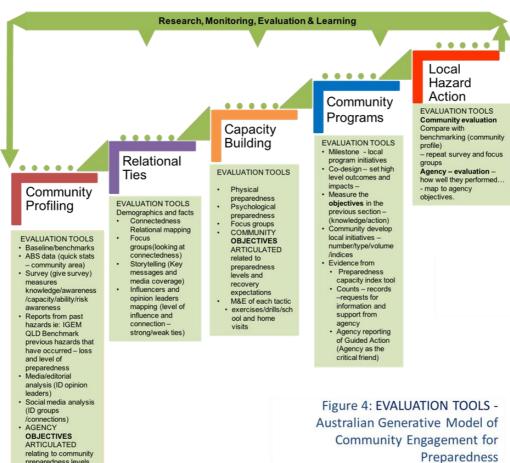
Where specific tactics fit in each stage of community engagement



preparedness levels

Monitoring and evaluation of each stage of community engagement

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TARROLLO DE LA COLONIA DE L

Using community preparedness competencies to plan community engagement

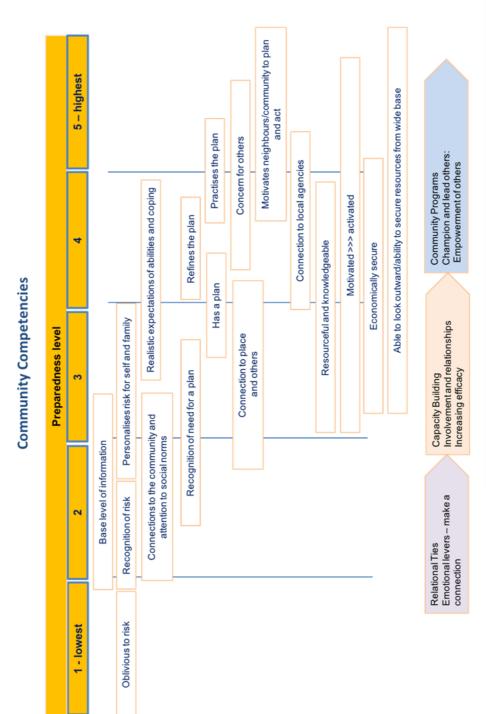


Figure 5: Community Competencies Index – for Community Engagement for Preparedness



HOW TO USE THIS TOOL KIT

First, you need to understand your complex and dynamic community by developing a **Community Profile** (the first step in the model). This section provides a brief summary – there is much more detail in the **Monitoring**, **Evaluation and Learning Toolkit**, which can also be found on the BNHCRC website.

Community (or stakeholder) profiles help you to develop an understanding of the people in your community of interest. Profiles can illustrate the makeup of a community and could include information about the diversity within the community, their history, social and economic characteristics, how active people are (i.e. the groups and networks used) and what social and infrastructure services are provided.

A community profile will provide information on the level of interest community members may have in being actively involved in a project and their preferred method of engagement. You can understand your community better through a **Community Profile Exercise (CPE). A CPE** provides background data that helps you understand the foundational pieces of information about a community. The CPE will provide the following information:

- What hazards are the community most susceptible to, and what are attitudes to these hazards?
- The community's demographic features
- The relationships that already exist
- What institutions and volunteer organisations and activities are already part of the community fabric for instance show society, mothers' groups, schools, community support networks?
- Where are the community leaders already working and who are they?
 These are community leaders, not necessarily people in power such as councillors and politicians?
- Where are the tensions within the community?
- What are the key relationships, positive and negative, that you need to be mindful of?
- How do the agencies already work together and what potential is there for closer co-operation?
- What work have emergency agencies already undertaken in this community and how well did that go?

Try these resources to answer the questions above plus any other unique questions that you need to answer:

- ABS Quick Stats: https://quickstats.censusdata.abs.gov.au/census_services/getproduct/census/2016/quickstat/036 (and enter your locality)
- Your oversight agency for reviews and debriefs (for example, IGEM Qld, Office of Emergency Management, Emergency Management Victoria etc.)

This information will allow you to further **SEGMENT** the community, and then use this information to plot your community's needs on the model in terms of approaches:

Relational ties – a community that needs to build relationships and knowledge of risk and is one that your agency and other organisations have had little to do with. It will be low on the preparedness scale with either no or little recognition of risk, or is a community that is aware of the risk, but not sure where to start to get ready.

Capacity Building – a community ready for this level of engagement is one where relationships are forming or pre-existing, and there are segments of this community that are motivated, and on the verge of (or at) medium levels of preparedness.

Community Programs – communities at this level are, as a whole or within the majority of segments, highly knowledgeable about its risk and is actively getting ready to reduce the risk. These communities seek guidance and support, but you might see yourself moving from the role of facilitator to critical friend.

You will find that the tools that follow are identified in terms of each of these levels of preparedness and context starting with tools for building the **Relational ties** phase through supporting **Capacity Building** to maintaining the **Community Programs** phase. Tools that have been tested in an emergency management context are clearly identified. Tools that have not, but have been successful anecdotally in emergency management or measured in non-emergency contexts, are also included.



BEFORE YOU GET STARTED

There are a number of valuable and comprehensive tools developed by agencies and agency collaborations that will guide your community engagement journey. Most have been developed collaboratively by practitioners in preparedness and recovery communications and engagement.

The Australian Institute of Disaster Resilience Knowledge Hub

The knowledge hub is here: https://knowledge.aidr.org.au/collections/

- National Strategy for Disaster Resilience: Community Engagement Framework (Handbook 6):
 - https://knowledge.aidr.org.au/resources/handbook-6community-engagement-framework/
- Guidelines for the Development of Communication Education, Awareness and Engagement Programs (Manual 45):
 - o https://knowledge.aidr.org.au/resources/manual-series/
- Lessons management: https://knowledge.aidr.org.au/collections/lessonsmanagement/

The Australian Journal of Emergency Management

This journal can also be found at the AIDR Knowledge Hub and is where many Australian case studies in community engagement for preparedness, recovery and resilience have been published:

 https://knowledge.aidr.org.au/collections/australian-journal-ofemergency-management/

Queensland Council of Social Services

Place-based approaches for community change (toolkit):

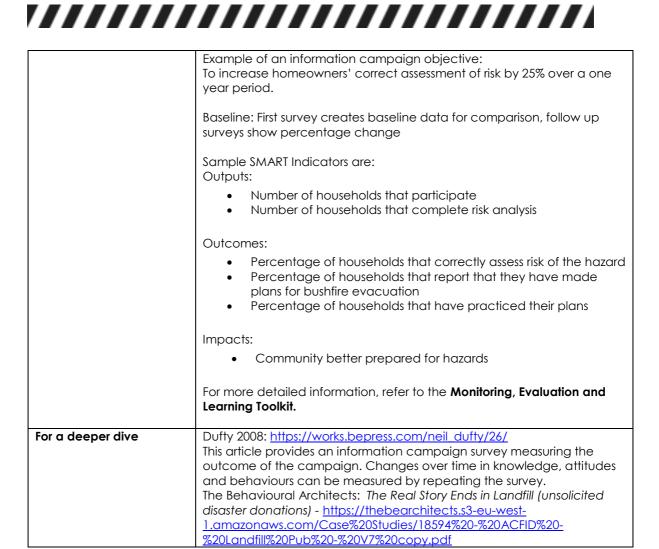
 https://www.qcoss.org.au/contents-page-for-place-basedapproach-and-toolkit/



TECHNIQUES

The following lists the techniques that were found to have some evaluation in peer and grey literature of their application in community engagement for natural hazard preparedness, as well as some techniques that have been tested and found to work in other contexts.

Tool	Information campaigns
Aim of this tool	To engage a community in the issue of preparedness and move them to from an unaware state to some level of higher knowledge and activity. This tool is usually used for the initial contact within a community, and to provide the common language on which more dialogic techniques are based.
Tested in emergency management?	Yes ✓ No □
What it looks like	A themed mainstream media and social media campaign that has been planned and based on research. It has tight and focused key messages and a simple call to action around personalising a hazard risk and/or getting ready for a natural hazard season. The most effective campaigns use PR, advertising and community engagement tools in a coordinated, scheduled and deliberate way.
Outcomes achieved by others using this tool	50% increase – correct assessment of risk 27% increase – discussed bushfire plan 32% increase – level of preparation (Daniels, 2017) However, these can also be expensively ineffective – an example of this is the US CDC's Zombie Apocalypse campaign – it went viral but seemed to have no effect on natural hazard preparedness. The call to action must be simple and easy to achieve (Adame, 2018).
Should be used for	Relational Ties 🗸 Capacity Building • Community Programs •
Most effective when	Used in conjunction with other activities such as seminars and home visits. For instance, NSW RFS bushfire planning materials in a behavioural change campaign worked most effectively when there was also contact with a volunteer.
Not so good for	If not based on good research and science of behaviour change, it will not cut through in disengaged communities and where volunteers are not able to undertake support activities.
What to watch out for	Success of information campaigns are highly dependent on research, planning, organisation of implementation, creativity, budgets and followup. Problems can be: No or poor research Poor planning Lack of resourcing for testing and measurement Lack of range and co-ordination of channels Lack of opportunities for target publics to interact with agency staff/volunteers during or after the campaign Lack of quality materials with clear messages Lack of a simple call to action
Financial resources	Flexible, but a bigger budget can enable wider reach across more channels and ensure an evidence-based approach with careful planning
Skill level	Medium to high
Resource requirements	 Skilled campaign planners Access to research results, the more depth the better Social marketing collateral and access to a wide range of channels Preferably a healthy budget
Evaluation methods	Longitudinal surveys to test for message recall, knowledge, attitudes and behaviour change





	Relational lies
Tool	School programs and school holiday programs
Aim of this tool	To engage a community in the issue of preparedness and move them to from an unaware state to some level of higher knowledge and activity
Tested in emergency management?	Yes \square No \checkmark (A project was being evaluated by BNHCRC researchers as this toolkit went to print)
What it looks like	Ranges from a one hour/half day information session (not effective), to a module in curriculum, to an embedded, school driven program. Can cover topics such as weather (using portable weather stations), fire behaviour, the science behind cyclone/storm/bushfire forecasting, fire danger rating development, planting for bushfire safety and the ecology of effects of fire on the environment etc.
Outcomes achieved by others using this tool	 Knowledgeable. motivated and prepared children and parents Transfer to wider community
Should be used for	Relational Ties 🗸 Capacity Building 🗸 Community Programs 🗸
Most effective when	 School staff are motivated to make room for the program or support a school holiday program You have access to tools and people who can support the science Community is experienced Activities are well planned and connect with the curriculum A statewide curriculum approach is used
Not so good for	 Basic information delivery – students are difficult to engage When the teachers are disengaged
What to watch out for	Poor planning or delivery "on the fly"Requirements for working with children
Financial resources	Low to medium (depends on level/length of involvement)
Skill level	Medium to high
Resource requirements	 Helps to have a trained teacher to help plan Access to science/scientists If facilitated by an agency, contributions by a range of members
Evaluation methods	 Pre- and post-even surveys Longitudinal surveys of general community
	Example of School Program Objective: To increase students' positive attitudes toward family preparedness by 50% by (date).
	Baseline: First survey creates baseline data for comparison Sample SMART Indicators are: Outputs: • Number of students who participated
	 Number of programs completed Number of hours of training completed Outcomes:
	 Percentage of students who correctly assess risk of hazard to their family Percentage of students who report that they have talked with their parents about hazard preparedness
	Impacts: • Percentage of students (and their families) who have made preparedness plans



	For more detailed information, refer to the Monitoring, Evaluation and Learning Toolkit.
For a deeper dive	Towers, 2019: https://www.bnhcrc.com.au/news/2019/children-agents-change-disaster-preparedness Strathewen-Arthurs Creek education partnership: https://www.facebook.com/pages/category/Product-Service/Strathewen-Arthurs-Creek-Bushfire-Education-Partnership-948935338592270/



Tool	Workshops – focus groups/viewing panels as engagement
Aim of this tool	To understand the community's knowledge of their risk and where to get
	information, and to build on this knowledge
Tested in emergency	Yes ✓ No □
management?	
What this looks like	A fairly homogenous group of householders takes part in a facilitated discussion on certain topics. Consultation tools, such as mapping ideas, post-it notes, group work can be used to vary the interactivity and encourage discussion, particularly amongst people unused to this sort of exercise or are uncomfortable with the focus on themselves.
Outcomes achieved by	Creates community networks where none exist
others using this tool	Exposes and tests assumptions of agencies
	 Provides a starting point for other programs where the hurdle
	has been lack of recognition of risk
	Realisation that individual's own preparedness is not as good as
	thought
	 Increases community and individual preparation (Jurjonas, 2018)
	,
Should be used for	Relational Ties 🗹 Capacity Building 🗆 Community Programs 🗅
Most effective when	Communities don't recognise their risk, and are therefore not
	motivated to prepare
	Agencies are new to a community with engagement activities
	Agencies are not sure where community is at in terms of risk
	recognition Good for identifying potential champions
	Good for identitying potential champions
Not so good	When large numbers/larger communities needed to be
	reached and motivated
	In areas where an event has occurred and the community is who are a visite area are a result.
	unhappy with agencies as a result
What to watch out for	 Dominant personalities that hijack conversations
	Grievances
	Power imbalances
	Disparate individuals in terms of demographics and experiences which applies to the provious three problems.
	which could contribute to the previous three problems
Financial resources	Low – medium
Skill level	Medium
Resource requirements	Skilled facilitator
	Tactile resources e.g. paper, pens, soft construction materials
	Preparedness support materials
F. J. P. C. C. C.	
Evaluation methods	Questionnaire testing knowledge before and after
	Observation
	For more detailed information, refer to the Monitoring , Evaluation and
	Learning Toolkit.
For a door or dire	Transportation Danagettee and of the oilde our all himself Comities and a fill oilder
For a deeper dive	Tasmanian Department of Health and Human Services (online resource) This resource identifies the steps for planning this tool:
	This resource identifies the steps for planning this tool: https://tinyurl.com/yxwsqnee
	ппрыд ппропсонтухмоднее



	Relational lies
Tool	Arts/music workshops
Aim of this tool	To engage with hard to reach groups with a special interest
Tested in emergency	Yes ✓ No □
management?	
What it looks like	This is a themed workshop where guided creative expression encourages participants to build knowledge and make connections. Often an outcome can be a performance or exhibition that helps audience members better understand a topic.
Outcomes achieved by	Improved relationships between agencies and the target group.
others using this tool	 Improved community networks Improved comprehension of individuals of their situation (Phillips et al, 2016) .
Should be used for	Relational Ties 🗸 Capacity Building 🗆 Community Programs •
Most effective when	 Used in situations of low trust Used with hard to reach groups Used in a recovery situation
Bad for	Situations where it is being used as a trust-building exercise in a tricky community even and no further activities are planned for that community.
What to watch out for	A group that is not segmented sufficiently – participants in each workshop need to have some commonalities (such as age, life stage, skill levels etc) to encourage ongoing outcomes.
Resource requirements	Skilled facilitator/sSpace
	Resource intensive
	Instruments or art materials
Financial resources	Medium
Skill level	High: specialists in the selected arts area required
Evaluation methods	Semi-structured interviews Observation Pre- and post-workshop survey
	Example of Art/Music Objective: To increase participants' comprehension of their risk situation by 25% by (date).
	Baseline: First survey creates baseline data for comparison, follow up surveys show percentage change Sample SMART Indicators: Outputs:
	 Number of participants Number of workshops completed Number of engagement hours completed
	 Outcomes: Percentage of people who report that they better understand the topic of the workshop Percentage of people who report that they feel more connected to their community Percentage of people who have engaged in desired behaviours discussed in the workshop
	Impacts: • Community better prepared to address risk and hazards
	For more detailed information, refer to the Monitoring , Evaluation and Learning Toolkit .



For a deeper dive	Phillips et al., 2016: https://knowledge.aidr.org.au/media/1210/ajem-31-04-16.pdf
	City of Melbourne Arts House 'Refuge' Project 2019: https://www.artshouse.com.au/?s=refuge



	Relational lies
Tool	School drills
Aim of this tool	To educate school children on the process of evacuation and the reasons for an evacuation and to involve them and their parents in introductory preparation activities
Tested in emergency	Yes No 🗸
management?	(not empirically tested and results published)
What it looks like	Evacuation of smaller schools or Grade 5s and/or 6s in response to a
	generic hazard by bus to the local Neighbourhood Safer Place, where other activities can be undertaken (e.g. science-related natural hazard education such as fire danger rating measurements, operation of a mobile weather station). A community meeting is held locally that night or the night after and children asked to bring their parents along.
Outcomes achieved by others using this tool	 Not measured empirically, but other types of drills have improved risk knowledge, and preparedness knowledge and activity
Should be used for	Relational Ties 🗸 Capacity Building 🗸 Community Programs 🗆
Most effective when	Used in situations of low trust
	 Used with hard to reach groups Used in tandem with Grade 5/6 curriculum requirements Well-publicised in the school newsletter
Bad for	Soon after an event
What to watch out for	Lack of buy-in by the school
Resource requirements	 Transport for large numbers of children Long term organisation – this could take a full term to organise Engaging activities at the evacuation destination Access to specialists for the activities (if necessary)
Financial resources	High
Skill level	Low-medium
Evaluation methods	Semi-structured interviews Observation Pre- and post-drill survey across the community Example of drill objective: To increase by 50% children's understanding of what triggers an evacuation by the end of the year. Baseline: First survey creates baseline data for comparison, follow up surveys show percentage change Sample SMART Indicators: Outputs: Number of participants at post-drill seminar Number of children taking part in the drill Outcomes: Increase in the percentage of people who understand their level of risk Percentage of people who have engaged in preparation behaviour listed in the materials Impacts: Community better prepared to address risk and hazards For more detailed information, refer to the Monitoring, Evaluation and Learning Toolkit.
For a deeper dive	Coomer et al. An earthquake emergency response and evacuation exercise in a New Zealand school: A 2011 case study report.

Relational Ties/Capacity Building

	Relational Ties/Capacity Building
Tool	Seminars
Aim of this tool	To improve knowledge of communities of their risk and how to prepare
Tested in emergency	Yes ✓ No □
management?	
What it looks like	Community meetings or business/organisational/church/ special interest group presentations are the most often used format of the seminar, where community members attend a venue and a presentation made by agencies. These presentations can deliver basic, intermediate or advanced levels of information and are supported by printed materials and often follow-up activities or appointments.
Outcomes achieved by others using this tool	 Significant increase in levels of preparation, probably because seminar attendees are already motivated to take action Improved social networks Potential for decreased social isolation (Ashida et al 2017; McNeill, I.M. et al, 2016a, 2016b)
Should be used for	Relational Ties 🗸 Capacity Building 🗸 Community Programs •
Most effective when	 Other engagement activities have already been undertaken and segments of the community are motivated to take action and learn what to do Combined with information campaigns
Not so good	 In communities with extremely low trust factors (but should not be discounted as one of the initial events) Where preliminary profile-raising or information campaigns have not been undertaken Out of season or when other contexts or cues conflict with messages (such as flood information during a drought)
What to watch out for	 Overload of information – make the steps simple and achievable; however, some people will embrace the checklist concept, so have materials on hand for this Ensure the volunteers are well trained; make no assumptions about their social skills; scripting and role play of introductions is a good idea as part of the training
Financial resources	Low
Skill level	Medium
Resource requirements	Venue, staff and support materials.
Evaluation methods	 Semi-structured interviews Observation Pre and post-workshop survey Example of Seminar Objective: To increase participants' knowledge of their risk by 50% by the end of the session. Baseline: First survey creates baseline data for comparison, follow up surveys show percentage change
	 Sample SMART Indicators: Outputs: Number of participants Number of seminars on hazard topics Number of seminar engagement hours Outcomes: Percentage of people who report that they better understand the topic of the workshop Percentage of people who report that they feel more connected to their community Percentage of people who have engaged in desired behaviours discussed in the workshop



	Impacts: • The community is better prepared for the hazard For more detailed information, refer to the Monitoring, Evaluation and
For a deeper dive	Redshaw et al. 2017: https://search.informit.com.au/fullText;dn=815768558415190;res=IELHSS



Total	Relational lies/Capacity Building
Tool	Gamification
Aim of this tool	To involve specific community segments in personalisation of risk and to motivate preparation
Tested in emergency management?	Yes □ No 🗸
What it looks like	A competition or application that awards points or some other reward for activity or engagement. It involves the application of game-design elements and game principles in non-game contexts. Participants engage in a set of activities to solve problems by using or applying the characteristics of game elements.
Outcomes achieved by others using this tool	 Increases in level of activity Increases in the effect of social norms in segments involved in the game (Tanwattana, 2018)
Should be used for	Relational Ties 🗸 Capacity Building 🗸 Community Programs •
Most effective when	 Well promoted with an effective information campaign Rewards are tangible Used to engage young people Developed at an agency level
Not so good	When relying on competitive nature only.
What to watch out for	 Time investment in planning. Legal aspects may need to be considered (terms and conditions). Need for prizes.
Financial resources	Medium to high
Skill level	Medium - high
Resource requirements	High
Evaluation methods	Surveys Semi-structured interviews Observation Example of Gamification Objective: To increase participants' preparedness for a hazard by 25% before next (hazard season). Baseline: First survey creates baseline data for comparison, follow up surveys show percentage change Sample SMART Indicators: Outputs: Number of hours the game is played Number of people who have played the game Number of levels completed Amount of knowledge acquired Outcomes: Percentage of people who played the game who report that they better understand the topic of the workshop Percentage of people who have engaged in desired behaviours modelled in the game Impacts: People who played the game are better prepared to address risk. For more detailed information, refer to the Monitoring, Evaluation and Learning Toolkit.
For a deeper dive	Queensland's Great Escape: https://www.qfes.qld.gov.au/fireescape/fireescapeplan/



Relational Ties/Capacity Building

	Relational Ties/Capacity Building
Tool	Home visits
Aim of this tool	Connection with previously disengaged communities that can motivate interest and/or action and also develop relationships
Tested in emergency	Yes ✓ No □
management? What it looks like	Staff undertake a doorknock or a by-appointment home visit program to deliver information at various levels. At a Relational level, staff undergo training on scripted introductions, aims of the visits, and key questions to ask that can start a conversation. At Capacity Building levels, qualified and skilled staff give advice on property preparation, usually relating to bushfire preparedness or recovery outreach.
Outcomes achieved by others using this tool	In Victoria, 98% of people studied held on to their fire preparation materials; 77% kept their flood info kit. Seems to be more effective for bushfire and storm than flood in terms of preparation activity – with flood, preparation activity can tail off over next few months (Foster, 2013). Three-fold increase in knowledge of earthquake risk and preparation in Tehran (Ardalan et al, 2013). Face to face interaction in Los Angeles Latino communities shifted people's stage of thinking about a plan and a communication plan. Compared with information delivery with no interaction (such as information campaigns), home visits were more successful (Glik et al, 2014).
Should be used for	Relational Ties 🗸 Capacity Building 🗸 Community Programs •
Most effective when	 Communities are too busy to register interest in an issue – home visits cut through and help people realise their own risk Simple materials back up the interaction with the volunteer – these can be saved and referred to later Volunteers are available to undertake the visits Training is undertaken by the staff doing the activity Supported by some social marketing activities
Not so good	 In communities with extremely low trust factors or high levels of disconnection, in which case home visits not booked by the householder can have an elevated risk for the volunteer When staff don't have much time to work on these
What to watch out for	 Overload of information – one or two carefully selected support materials is optimum and ONE call to action (NOT a further information seeking action) Ensure the volunteers are well trained - make no assumptions about their social skills Scripting and role play of introductions is a good idea as part of the training
Financial resources	• Low
Skill level	Low to medium
Resource requirements	Support materials; time
Evaluation methods	 Semi-structured interviews Observation Pre and post-workshop survey
	Example of Home Visit Objective: To increase homeowners' preparedness for a hazard by 25% before next storm season.

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	follow up surveys show percentage change Sample SMART Indicators: Outputs: Number of homes visited Number of materials delivered Outcomes: Percentage of people who report that they better understand the topic of the home visit Percentage of people who have read and used the materials Percentage of people who have engaged in desired behaviours discussed in the home visit Impacts: Families are more prepared to deal with hazards
	For more detailed information, refer to the Monitoring , Evaluation and Learning Toolkit .
For a deeper dive	Dufty, 2008: https://works.bepress.com/neil dufty/26/ Foster, 2013: https://ajem.infoservices.com.au/items/AJEM-28-01-04



	Relational Ties/Capacity Building				
Tool	Workshops – field activities				
Aim of this tool	To improve the community's comfort levels with more advanced forms of preparation.				
Tested in emergency management?	Yes ✓ No □				
What this looks like	An on-property field day where weaknesses in preparation and the process by which they could be fixed are identified by agency staff. Generally introduces individuals to more advanced preparation activities such as storm/fire shutters (or where they might be needed), vegetation management, cyclone strapping, sprinklers, fire pumps and reticulation systems, tanks, and levels of preparedness that will give a property the best chance of survival (for instance, Eriksen 2014).				
Outcomes achieved by others using this tool	 Felt by agencies to be effective Agencies thought this type of activity was particularly effective for women Women are more likely to personalise risk and convert that perception to preparation activity 				
Should be used for	Relational Ties 🗸 Capacity Building 🗸 Community Programs •				
Most effective when	 People are motivated to prepare but unsure how to progress beyond tidying up their properties Recruitment can occur from community meetings devoted to other topics The unit or brigade has a householder willing to open their property to scrutiny and demonstration Unit or brigade can demonstrate a few of the activities that they might use to protect a storm-affected or fire/flood threatened property 				
Not so good	In urban areas.				
What to watch out for	As individuals learn how to use equipment, watch out for facilitators and onlookers jumping in to help when the learner hesitates. People learn by thinking a problem out and then doing – they just need time to nut out the process and the equipment when they have a turn to go through.				
Resource requirements	 A property with some potential vulnerabilities Knowledgeable and patient volunteers Support materials 				
Evaluation methods	 Semi-structured interviews Observation Pre and post-seminar survey Example of Field Activity Objective: To increase participants' capacity to safely experience a hazard by 25% over a one year period. Baseline: First survey creates baseline data for comparison, follow up surveys show percentage change Sample SMART Indicators: Outputs: Number of household/ participants Number of field activities Number of engagement hours Outcomes: Percentage of people who report that they better understand the topic of the workshop 				

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	Percentage of people who have engaged in desired behaviours discussed in the workshop
	Impacts:
	Properties are more prepared for a hazard
	For more detailed information, refer to the Monitoring , Evaluation and Learning Toolkit .
For a deeper dive	Eriksen 2014: https://ro.uow.edu.au/smhpapers/1442/



Relational Ties/Capacity Building/Community Programs

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Tool	Storytelling
Aim of this tool	A high impact tool that aims to cut through other distractions and connect with the target public, promoting them to identify with the storytellers and take action on preparedness
Tested in emergency management?	Yes ✓ No □
What it looks like	Formal storytelling tools such as books, film or audio are used to connect with residents and to personalise a risk that had previously seemed remote. Often stories will trigger some action. Informal storytelling can be undertaken within seminars or workshops, but the storytellers generally need to have some credibility related to their experience, skills or knowledge.
Outcomes achieved by others using this tool	Increase in developing and rehearsing plans, preparing gutters and gardens, even installing extra water tanks, purchasing fire pumps and fire protection equipment (Chapple et al 2017).
Should be used for	Relational Ties 🗸 Capacity Building 🗹 Community Programs 🗹
Most effective when	 Communities are too busy to take action or are not sure what to do. Used in uninvolved communities or with community segments who are less likely to pay attention (such as school groups) Indigenous story tellers can be very effective
Not so good	When the stories or story tellers don't have/make some common connection to the viewer/reader – such as geographic location.
What to watch out for	 Using stories or story tellers that don't have something in common with the target public Ensuring production values align with the target community
Financial resources	Low to medium
Skill level	Low to medium
Resource requirements	These can range from a social media video clip to a full scale documentary or published book.
Evaluation methods	 Pre- and post-viewing/listening survey Semi-structured interviews For more detailed information, refer to the Monitoring, Evaluation and Learning Toolkit.
For a deeper dive	Chapple et al. 2017: Fire stories – a lesson in time https://www.youtube.com/watch?v=ZPOJmll0l4E Strathewen community 2019: https://tinyurl.com/yyol6mbk



Capacity Building/Community Programs

Tool	Participatory mapping
Aim of this tool	To improve the community's knowledge of their risk and also to improve agency knowledge of the types of risks communities face
Tested in emergency management?	Yes ☑ No □
What it looks like	Workshops are held, dividing the attendees into groups where they work together to progressively identify and draw layers of risk in a geographic area. Layers might include weather, topography, infrastructure (access, mobile phone/radio reception, weak points), social structures, local residents' capabilities and equipment, vulnerable households etc. At the end of the workshop, each group produces a map with risk factors identified and can personalise this to their own and neighbours' properties.
Outcomes achieved by others using this tool	 Creates community networks where none exist Exposes and tests assumptions of agencies Provides a starting point for other programs where the hurdle has been lack of recognition of risk Improved reciprocity of relationships Increases community and individual preparation (Akama & Ivanka 2010; Gaillard et al 2013; Haworth et al 2016; Tran & Shaw 2009; Yusuf et al, 2018)
Should be used for	Relational Ties 🗸 Capacity Building 🗸 Community Programs 🗸
Most effective when	 Communities don't recognise their risk, and are therefore not motivated to prepare Agencies are new to a community with engagement activities Agencies are not sure where community is at in terms of risk recognition You have some access to community members via volunteers or other agencies, or a social media account
Not so good	In disconnected communities or where residents don't want to participate in their local community.
What to watch out for	 Making the area covered by the map too large (segment areas and participants) Running the activity in groups too large for all participants to participate in a hands-on way Ensuring the workshop is conducted in stages so participants can be focused on the purpose for each task Hazard behaviour in the local context should be explained Visit a range of levels of potential risk – topographic, weather, social, infrastructure, community capabilities To get people there, you will need to follow up by phone
Financial resources	Low - medium
Skill level	Medium – high
Resource requirements	 Maps Coloured pencils, stickers and icons, classroom construction materials (for 3D mapping) GIS support (for digitising maps). Time – these can take place in a number of sessions over days, but at least one three hour session is required Some facilitation experience would be helpful, but a clear agenda will guide a novice through this process
Evaluation methods	Pre- and post-workshop surveySemi-structured interviews

	Observation
	Observation
	Example of Participatory Mapping Objective: To increase participants' social and agency connections by 50% within their own community by the end of the year.
	Baseline: First survey creates baseline data for comparison, follow up surveys show percentage change
	Sample SMART Indicators: Outputs:
	Number of people who participateNumber of field activities that occur after the mapping exercise
	Outcomes:
	Percentage of people who report that they better understand the layers of risk in the community
	Percentage of people who have engaged in desired behaviours discussed in the workshop
	Impacts:
	Properties are more prepared for a hazard
	For more detailed information, refer to the Monitoring , Evaluation and Learning Toolkit .
For a deeper dive	Warner, 2015: http://web.mit.edu/cwarner/www/SocialHubfinal.pdf
	Haworth et al 2016: https://knowledge.aidr.org.au/resources/ajem-jul-
	2015-emerging-technologies-for-risk-reduction-assessing-the-potential-
	use-of-social-media-and-vai-for-increasing-community-engagement/



Relational Ties/Capacity Building/Community Programs

Tool	Workshops – game-based
Aim of this tool	To improve understanding of the way a natural hazard can affect a
Ann or mis tool	community and facilitate decision-making through preparedness, response and recovery phases.
Tested in emergency management?	Yes ☑ No □
What it looks like	A scenario-based game where each situation allows a range of choices with certain consequences. The choices inform participants, which allows the game to be played by people of all levels of knowledge. This method is focused on team and knowledge building amongst a forming or existing community coalition whose members have common connections to a location. It is different from gamification because it is conducted in a workshop setting and has specific community segments in mind.
Outcomes achieved by others using this tool	 Creates community networks where none exist Develops the coping and action skills of a community from a very low base
Should be used for	Relational Ties 🗸 Capacity Building 🗸 Community Programs 🗸
Most effective when	 Communities don't recognise their risk, and are therefore not motivated to prepare Communities have a very low understanding of agency roles Community members have self-identified as wanting to learn more Has potential to build cohesive community quickly Agencies are working in areas where education/literacy levels are lower, or working with children
Not so good	 For inexperienced facilitators Where workshop organisers are not familiar with local community networks and relationships
What to watch out for	The scenario and game must be tested before the workshop.Assumptions in developing the game
Financial resources	Low - medium
Skill level	Medium
Resource requirements	 Facilitation skills Clear game tools and instructions Time (one study conducted a game over one week)
Evaluation methods	 In-workshop observation Pre- and post-surveys or interviews Semi-structured interviews For more detailed information, refer to the Monitoring, Evaluation and Learning Toolkit.
For a deeper dive	Tomaszewski et al. 2014: https://people.rit.edu/bmtski/docs/giscience2014 submission 97 final c amera ready 11 August 2014.pdf Yamori 2013: https://ideas.repec.org/a/spr/grdene/v22y2013i1d10.1007 s10726-012- 9307-5.html
	Canacity Building/Community Programs

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Tool	Ideation workshop/communit	y brainstorming
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To increase self-efficacy in a range of emergency-related settings – mitigation, preparedness and recovery.
Yes ✓ No □
Participants brainstorm a set of questions and develop solutions to issues specific to their community. Usually four key questions are enough for a workshop of three or more hours – such as the big challenge; how can we overcome this/these; what opportunities do we have; how can we take advantage of these. Other questions can be used. Participants brainstorm their answers and then discuss these with the wider workshop.
 Risk identification and responsibility transfer Increased preparation for volcanic eruption Capacity building The process provides agency staff with insights into why people don't prepare
Relational Ties Capacity Building Community Programs
The community is under imminent threat, or has experienced a large event When some follow-up activity is planned
When the threat is not specific – this type of workshop needs a clear issue to work on.
 The way the brainstorming component flows – be careful to allow all ideas onto the table and for these to be considered in detail at some stage Lack of knowledge of the issue and agency capabilities by the facilitator or attending staff. The brainstorming process may present technical questions that the group would like answered in order to consider a solution
Low - medium
High
 Skilled facilitator Venue Catering Time (from three hours to one day) Attending experts (weather, response, fire) Support for collating and distributing results
Longitudinal surveys to test for message recall, knowledge, attitudes and behaviour change Example of Community Brainstorm Objective: To increase community members' preparedness 25% before next storm season. Baseline: First survey creates baseline data for comparison, follow up surveys show percentage change Sample SMART Indicators: Outputs: Number of community members that participate Number of community members that complete risk analysis Outcomes: Percentage of community members that correctly assess risk of hazard Percentage of community members that report they have made plans for evacuation Percentage of households that have practiced their evacuation



	Impacts: Community better prepared for hazards For more detailed information, refer to the Monitoring, Evaluation and Learning Toolkit.
For a deeper dive	Van Manen et al 2015: https://www.sciencedirect.com/science/article/pii/S0142694X15000423 Barbour 2016: https://ozcontent.com/blog/how-to-lead-an-ideation-workshop-that-results-in-innovation/



Capacity Building/Community Programs

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Tool	World Cafe			
Aim of this tool	As a simple but powerful process, the World Cafe (Brown and Isaacs, 2005) allows exchange of ideas and creative thinking to solve problems. It is a conversational process that helps groups to engage in constructive dialogue around critical questions and to build personal relationships.			
Tested in emergency management?	Yes □ No 🗸			
What it looks like	Tables of five to eight chairs are set up around the room containing pens, paper and post-it notes. The facilitator sets the context and then ask one of a set of key questions. The question will prompt discussion at each of the tables. Once discussion wanes, a new question can be posed. Participants can wander around the room, sitting wherever there is a spare chair. Responses are recorded by each group. Often a two hours session will cover four to six key questions.			
Outcomes achieved by others using this tool	Positive results if the facilitator is skilled (positive opinions in the community, enthusiasm to contribute further)			
Should be used for	Relational Ties Capacity Building Community Programs			
Most effective when	 An agency or individual has started the process of capacity building, but still in the early stages In the recovery stage in a cohesive community – useful for needs assessments/enabling the community to prioritise/plan a recovery process 			
Not so good	When the community is disconnected or suffers tensions, or of community members have low trust in agencies.			
What to watch out for	 Poorly thought-out questions Dominating personalities – movement of people around the tables should be encouraged in this case. 			
Financial resources	Low - medium			
Skill level	Medium to high			
Resource requirements	 Competent facilitator Venue Catering Time (from two hours) Support for collating and distributing results back to the community 			
Evaluation methods	Longitudinal surveys to test for message recall, knowledge, attitudes and behaviour change. Example of World Café objective: To identify community priorities for the coming season. Baseline: First survey creates baseline data for comparison, follow up surveys show percentage change Sample SMART Indicators: Outputs: Number of community members that participate Number of community members that complete risk analysis Outcomes: Percentage of community members that correctly assess risk of hazard Percentage of community members that report they have made plans for evacuation Percentage of households that have practiced their evacuation plans Impacts: Community better prepared for hazards			



	For more detailed information, refer to the Monitoring , Evaluation and Learning Toolkit .	
For a deeper dive	Carson, Lyn. Designing a public conversation using the World Cafe method: https://search.informit.com.au/fullText:res=IELAPA:dn=201106325	
	Prewitt, Vana. Working in the cafe: lessons in group dialogue http://www.dialogicod.net/academic papers/Prewitt 2011.pdf	



Capacity Building/Community Programs

	Saparan Sanan Sana			
Tool	The Pillowcase Project (by Red Cross)			
Aim of this tool	To help build children's knowledge, skills and confidence to act in times of adversity			
Tested in emergency management?	Yes ✓ No □			
What it looks like	This is a formal program developed and delivered by Red Cross volunteers and staff. The workshop encourages children to be active participants in their own emergency preparedness. The content is non-hazard specific and includes activities to highlight the importance of being prepared and how to prepare both psychologically and practically for an emergency.			
	Aimed at students in Years 3 and 4 (ages 8-10), the one hour workshop involves engaging discussions and interactive activities to help students			
	 Understand and discuss the importance of being prepared Prepare their mind for the thoughts and feelings that may arise before during and after an emergency 			
	Know the difference between need and want items and what to pack in an emergency kit			
Outcomes achieved by others using this tool	 82% of students feeling more prepared, 90% of children going home and speaking about disaster preparedness 79% of parents/guardians stating they would be likely to take action in the light of the initiative (Selby & Kagawa 2016) 			
Should be used for	Relational Ties Capacity Building Community Programs			
Most effective when	The community has experienced an emergency and it can be used in a recovery context.			
Not so good	(No drawbacks identified)			
What to watch out for	The temptation to make this a one-off. It needs followup.			
Financial resources	Low - medium			
Skill level	High			
Resource requirements	Red Cross registration, guidance and materials (see website below) Teaching staff or staff who have met formal requirements to work with children.			
Evaluation methods	Longitudinal surveys to test for message recall, knowledge, attitudes and behaviour change			
	Example of Pillowcase Project objective: To increase children's confidence in their preparedness by 25% by bushfire season. Baseline: First survey creates baseline data for comparison, follow up surveys show percentage change			
	Sample SMART Indicators: Outputs:			
	 Number of children involved Number of community members who attend meetings around the time the Pillowcase Project is undertaken in schools 			
	 Outcomes: Percentage of community members that correctly assess risk of hazard 			
	 Percentage of community members that report they have made plans for evacuation Percentage of households that have practiced their evacuation plans 			
	Impacts:			



	Community better prepared for hazards			
	For more detailed information, refer to the Monitoring, Evaluation and Learning Toolkit .			
For a deeper dive	All the information is contained in the Red Cross's Pillowcase Project page at https://www.redcross.org.au/get-help/emergencies/resources-about-disasters/resources-for-parents-and-teachers/pillowcase-project			
	Red Cross trains 1 million children to prepare for disasters through the Pillowcase Project: https://www.redcross.org/about-us/news-and-events/press-release/2018/red-cross-trains-1-million-children-to-prepare-for-disasters-thr.html			
	Selby, D. & Kagawa, F. (2016), Learn, Practice, Share: A Comparative Review of the Pillowcase Project, Sustainability Frontiers, available at: http://preparecenter.org/sites/default/files/comparativereview-thepillowcaseproject.pdf .			



Community Programs

T 1	Community Programs		
Tool	Community coalitions		
Aim of this tool	To encourage communities to recognise risk and lead their own preparedness activity.		
Tested in emergency management?	Yes ✓ No □		
What this looks like	A group (or individual leading a group) leading preparation or recovery activities where the group takes on more responsibility and comes up with creative ideas of their own over time.		
Outcomes achieved by others using this tool	 No fatalities during Typhoon Haiyan on one island in the Philippines was attributed to active community coalitions Committed community involvement in earthquake preparation planning in New Zealand Trust factor elevates during the coalition development and working together Members of coalitions more likely to champion an issue outside their coalition Improved relationships between agency and community Better role understanding by both the group and the agency Better understanding of risk by the community generally Examples are Victoria Country Fire Authority's FireGuard and South Australia Country Fire Service's Fire Safe (see Bromley et al. 2017; Curato & Calamba 2018; Every et al. 2015; Gilbert 2007; Mitchell et al. 2010; Nous group 2013; Williams et al. 2018) 		
Should be used for	Relational Ties □ Capacity Building □ Community Programs 🗸		
Most effective when	 Groups or individuals can be identified as champions (or they self-identify) Threat is already recognised by a group within a community Agencies can recognise opportunities to step back from role of facilitator to role of critical friend At least some parts of the community are engaged Street level activities have already been undertaken Neighbourhoods have had hazard experience 		
Not so good	Hard to establish in areas that have low social cohesion or low levels of social networking, but can be facilitated by an experienced person.		
What to watch out for	Group dynamics.		
Financial resources	Medium - high		
Skill level Resource requirements	Medium – high This can be flexible depending on the hazard, the community and the geography of the region. Some groups may want a meeting place, support materials, access to subject matter experts. Some communities might need a skilled facilitator to get them on their way		
Evaluation methods	 Milestone index Focus groups Semi-structured interviews Economic analysis of losses/avoided losses Street-level photography Online/telephone/face to face survey interviews Observation – case study approach Social network survey and analysis Example of Community Coalitions Objective: Coalition creates and implements one emergency management plan for their neighborhood by the end of 2019 Baseline: Milestone index used to set baseline and track changes over time toward accomplishing objective		



	Sample SMART Indicators: Outputs: Number of community members that participate Number of ideas generated Outcomes: Score on Milestone Index based on percentage of plan completed Impacts: Neighborhood has a plan and uses it during a hazard For more detailed information, refer to the Monitoring and Evaluation Toolkit.
For a deeper dive	CFA Victoria: https://cdn.cfa.vic.gov.au/documents/20143/50918/CommunityFireguard -factsheet.pdf/463f6118-2216-b47b-f434-d690fda0010a Fairbrother et al. 2013: https://tinyurl.com/y5erozuj



Community Programs

	Community mograms		
Tool	Community Champions		
Aim of this tool	To motivate communities to recognise risk and undertake preparation activity, led by someone respected in the community.		
Tested in emergency management?	Yes ✓ No □		
What it looks like	Individuals or small groups lead the community in preparation or recovery activities aimed at making the community more cohesive, risk knowledgeable, and resilient. Often the scope is wider than emergency management. Champions can emerge and act voluntarily or be recruited, paid and trained. This type of program contributes to development of a social norm of preparedness within the community.		
Outcomes achieved by others using this tool	 Reduced frequency of landslides and subsequent reduced fatalities Improved recognition of risk and increased preparedness for earthquake 		
Should be used for	Relational Ties □ Capacity Building □ Community Programs 🗸		
Most effective when	 Local leaders/influencers become evident Social networks are evident in the target community When agency staff are focused on community capacity building Part of an organised program 		
Not so good	 In fragmented communities or communities with low levels of trust between residents When initial foundation work has not been undertaken e.g. information campaigns, seminars, mapping exercises, field days etc When social networks are fragmented into factions 		
What to watch out for	 Careful consideration of candidates is necessary. The candidates must be inclusive and consistent Candidates must be given training and support 		
Financial resources	Low - high		
Skill level	Medium		
Resource requirements	From low (in the case of recruiting volunteer champions) to high in the Colombian case where champions were paid and given sound training for their work.		
Evaluation methods	 Longitudinal surveys to test for message recall, knowledge, attitudes and behaviour change Social networking analysis Example of Champions Objective: To increase the number of people who serve as community champions in hazard preparedness by (pick number) by December 31. Baseline: Agency identifies the number of champions at baseline and counts community champions each reporting cycle Sample SMART Indicators: Number of community members that self-select as champions Outcomes: Number of champions that complete training and sustain as champions over the year 		
	Community champions better prepare their community for hazards.		



	For more detailed information, refer to the Monitoring , Evaluation and Learning Toolkit .	
For a deeper dive	Coles et al 2018: https://tinyurl.com/yxrpxovu	



Community Programs

T	Community riograms			
Tool	Community level simulations and scenario planning			
Aim of this tool	To embed practices and processes into the way individuals cope with specific aspects of a natural hazard.			
Tested in emergency management?	Yes No (Testing mostly undertaken with professional employees within agencies rather than with communities)			
What it looks like	Participants take on designated roles and act out characters according to a predetermined scenario based on . People may choose from a range of set roles. By getting people to take on a role that may be unfamiliar to them, this process enhances understanding of the issue from another perspective.			
Outcomes achieved by others using this tool	 Obstacles that might hinder preparation, response or recovery are exposed Strengths and weaknesses of the community's ability to respond are highlighted Community members better understand the stresses and demands of a situation, as well as how it will unfold Increased understanding of complexity and increased community ownership of problems that arise as a result 			
Should be used for	Relational Ties 🗸 Capacity Building • Community Programs •			
Most effective when	 Motivated community members are willing to participate When a community coalition has already formed and has worked together in the past Community connections are strong, even outside the coalition 			
Not so good for	 In fragmented communities or communities with low levels of trust between residents When social networks are fragmented into factions In a wider community application without a strong information campaign to support it 			
What to watch out for	Success of role playing and simulations are highly dependent on who takes part.			
Financial resources	Low			
Skill level	Medium to high			
Resource requirements	 Realistic scenarios and a good imagination. Good understanding of how hazards affect communities. 			
Evaluation methods	 Pre and post surveys Semi-structured interviews Observations Example of Simulation and Role Playing Objective: Participants develop a sound understanding of the demands a community will face during a hazard and how to respond to these demands during the scenario. Baseline: pre and post survey Sample SMART Indicators: Number of community members that participate Number of hours of simulation and role playing Outcomes: Percentage of participants that correctly assess risk of hazard 			



	 Percentage of participants that report they have made plans Percentage of participants that have practiced their plans Impacts: Community better prepared for hazards For more detailed information, refer to the Monitoring, Evaluation and	
For a deeper dive	Learning Toolkit. World Vision: https://assets.worldvision.org.uk/files/9813/7871/8703/Planning For Community Resilience.pdf Perry et al. (earthquake): https://pubs.usgs.gov/circ/1324/c1324.pdf	

WHERE YOU CAN FIND DETAILS ON THE EVALUATED TECHNIQUES

This table provides you with the references that we used to get the details on each of the emergency management tested techniques. You will find the full details of the studies in the Reference section.

P = peer - academically reviewed literature.

G = grey - reports, case studies and research published by agencies and research centres rather than in academic journals.

	rather than in academic	,	
Туре	Literature	Туре	Literature
Champions	Jamshidi 2016 P	Community	Bromley 2017 P
	Coles 2018 P	coalitions	Curato 2018 P
	Gilbert 2007 G		Every 2015 G
			Gilbert 2007 G
			Mitchell 2010 P
			Nous group 2013 G
Formula and and	A -L 0017 D	F	Williams 2018 P
Exercises and drills	Adams 2017 P Gilbert 2007 G	Focus groups	Jurjonas 2018 P
uniis	Nguyen 2013 P		
Gaming	Tanwattana 2018 P	Home visits	Ardalan et al 2013 P
simulation	Tariwanana 20101	HOITIE VISIIS	Glik et al 2014 P
Simolation			Foster 2013 P
			Gilbert 2007 G
			Dufty 2008 G
Information	Adame 2018 P	Participatory	Akama 2010 P
campaigns	Daniels 2017 G	mapping	Gaillard 2013 P
/individual tactics	Mackie 2013 G	9	Haworth 2016 P
and tools	Soane 2010 P		Tran 2009 P
	Gilbert 2007 G		Yusuf 2018 P
	Dufty 2013 G		
	Glik 2014 P		
	McNeill, C.C. 2016 P		
	McNeill I.M. 2016a G		
	(bushfire)		
	McNeill I.M. 2016b G (flood)		
	McNeill 2018 G		
	Molino 2004 G		
School programs	Dufty 2004 G	Seminars/	Ashida 2017 P
	Schmidt 2018 P	education/	Gilbert 2007 G
		meetings	Glik 2014 P
			McNeill, C.C. 2016 P
			McNeill I.M. 2016a G
			(bushfire) McNeill I.M. 2016b G
			(flood)
			Redshaw 2017 P
Social networking	Dufty 2004 G	Storytelling	Chapple 2017 P
and mapping	Redhsaw 2017 P		35,5
Workshops	Ardalan 2013 P		
	Eriksen 2014 P		
	Frandsen 2011 P		
	Gilbert 2007 G		
	Grillos 2018 P		
	Phillips 2016 P		
	Van Manen 2015 P		
	Mitchell 2010 P		
	Nguyen 2013 P		
	Webber 2017 G		

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